



City of East Moline Committee of the Whole

City Council Chambers
915 16th Avenue
East Moline, IL 61244

DATE: **Tuesday, January 19, 2010**

TIME: **“Immediately Following the
Regular Council Meeting”**

1	VAC-CON Jetter Truck Purchase	Dave Lambrecht
2	Ethics Discussion	Alderman Kelley
3		
4		

January 5th, 2010

City of East Moline, Illinois

1-19-17: ETHICS ORDINANCE:

(A) Definitions: For purposes of this ordinance, the following terms shall be given these definitions:

CAMPAIGN FOR ELECTIVE OFFICE: Any activity in furtherance of an effort to influence the selection, nomination, election, or appointment of any individual to any federal, state, or local public office or office in a political organization, or the selection, nomination, or election of presidential or vice presidential electors, but does not include activities: 1) relating to the support or opposition of any executive, legislative, or administrative action, 2) relating to collective bargaining, or 3) that are otherwise in furtherance of the person's official duties.

CANDIDATE: A person who has filed nominating papers or petitions for nomination or election to an elected office, or who has been appointed to fill a vacancy in nomination, and who remains eligible for placement on the ballot at a regular election, as defined in section 1-3 of the election code¹.

COLLECTIVE BARGAINING: Has the same meaning as that term is defined in section 3 of the Illinois public labor relations act².

COMPENSATED TIME: With respect to an employee, any time worked by or credited to the employee that counts toward any minimum work time requirement imposed as a condition of his or her employment, but for purposes of this ordinance, does not include any designated holidays, vacation periods, personal time, compensatory time off or any period when the employee is on a leave of absence. With respect to officers or employees whose hours are not fixed, "compensated time" includes any period of time when the officer is on premises under the control of the employer and any other time when the officer or employee is executing his or her official duties, regardless of location.

COMPENSATORY TIME OFF: Authorized time off earned by or awarded to an employee to compensate in whole or in part for time worked in excess of the minimum work time required of that employee as a condition of his or her employment.

CONTRIBUTION: Has the same meaning as that term is defined in section 9-1.4 of the election code³.

EMPLOYEE: A person employed by the city of East Moline, whether on a full time or part time basis or pursuant to a contract, whose duties are subject to the direction and control of an employer with regard to the material details of how the work is to be performed, but does not include an independent contractor.

EMPLOYER: The city of East Moline.

GIFT: Any gratuity, discount, entertainment, hospitality, loan, forbearance, or other tangible or intangible item having monetary value including, but not limited to, cash, food and drink, and honoraria for speaking engagements related to or attributable to government employment or the official position of an officer or employee.

LEAVE OF ABSENCE: Any period during which an employee does not receive: 1) compensation for employment, 2) service credit towards pension benefits, and 3) health insurance benefits paid for by the employer.

OFFICER: A person who holds, by election or appointment, an office created by statute or ordinance, regardless of whether the officer is compensated for service in his or her official capacity.

POLITICAL ACTIVITY: Any activity in support of or in connection with any campaign for elective office or any political organization, but does not include activities: 1) relating to the support or opposition of any executive, legislative, or administrative action, 2) relating to collective bargaining, or 3) that are otherwise in furtherance of the person's official duties.

POLITICAL ORGANIZATION: A party, committee, association, fund, or other organization (whether or not incorporated) that is required to file a statement of organization with the state board of elections or a county clerk under section 9-3 of the election code⁴, but only with regard to those activities that require filing with the state board of elections or a county clerk.

PROHIBITED POLITICAL ACTIVITY: 1. Preparing for, organizing, or participating in any political meeting, political rally, political demonstration, or other political event.

2. Soliciting contributions, including, but not limited to, the purchase of, selling, distributing, or receiving payment for tickets for any political fundraiser, political meeting, or other political event.
3. Soliciting, planning the solicitation of, or preparing any document or report regarding anything of value intended as a campaign contribution.
4. Planning, conducting, or participating in a public opinion poll in connection with a campaign for elective office or on behalf of a political organization for political purposes or for or against any referendum question.
5. Surveying or gathering information from potential or actual voters in an election to determine probable vote outcome in connection with a campaign for elective office or on behalf of a political organization for political purposes or for or against any referendum question.
6. Assisting at the polls on election day on behalf of any political organization or candidate for elective office or for or against any referendum question.
7. Soliciting votes on behalf of a candidate for elective office or a political organization or for or against any referendum question or helping in an effort to get voters to the polls.
8. Initiating for circulation, preparing, circulating, reviewing, or filing any petition on behalf of a candidate for elective office or for or against any referendum question.
9. Making contributions on behalf of any candidate for elective office in that capacity or in connection with a campaign for elective office.
10. Preparing or reviewing responses to candidate questionnaires.

11. Distributing, preparing for distribution, or mailing campaign literature, campaign signs, or other campaign material on behalf of any candidate for elective office or for or against any referendum question.
12. Campaigning for any elective office or for or against any referendum question.
13. Managing or working on a campaign for elective office or for or against any referendum question.
14. Serving as a delegate, alternate, or proxy to a political party convention.
15. Participating in any recount or challenge to the outcome of any election.

PROHIBITED SOURCE: Any person or entity who:

1. Is seeking official action: a) by an officer or b) by an employee, or by the officer or another employee directing that employee;
2. Does business or seeks to do business: a) with the officer or b) with an employee, or with the officer or another employee directing that employee;
3. Conducts activities regulated: a) by the officer or b) by an employee, or by the officer or another employee directing that employee; or
4. Has interests that may be substantially affected by the performance or nonperformance of the official duties of the officer or employee.

(B) Prohibited Political Activities:

1. No officer or employee shall intentionally perform any prohibited political activity during any "compensated time", as defined herein. No officer or employee shall intentionally use any property or resources of the city of East Moline in connection with any prohibited political activity.
2. At no time shall any officer or employee intentionally require any other officer or employee to perform any prohibited political activity: a) as part of that officer's or employee's duties, b) as a condition of employment, or c) during any compensated time off (such as holidays, vacation or personal time off).
3. No officer or employee shall be required at any time to participate in any prohibited political activity in consideration for that officer or employee being awarded additional compensation or any benefit, whether in the form of a salary adjustment, bonus, compensatory time off, continued employment or otherwise, nor shall any officer or employee be awarded additional compensation or any benefit in consideration for his or her participation in any prohibited political activity.
4. Nothing in this section prohibits activities that are permissible for an officer or employee to engage in as part of his or her official duties, or activities that are undertaken by an officer or employee on a voluntary basis which are not prohibited by this ordinance.

5. No person either: a) in a position that is subject to recognized merit principles of public employment or b) in a position the salary for which is paid in whole or in part by federal funds and that is subject to the federal standards for a merit system of personnel administration applicable to grant in aid programs, shall be denied or deprived of employment or tenure solely because he or she is a member or an officer of a political committee, of a political party, or of a political organization or club.

(C) Gift Ban:

1. Persons Prohibited: Except as permitted by this subsection, no officer or employee, and no spouse of or immediate family member living with any officer or employee (collectively referred to herein as "recipients"), shall intentionally solicit or accept any gift from any "prohibited source", as defined herein, or which is otherwise prohibited by law or ordinance. No prohibited source shall intentionally offer or make a gift that violates this section.

2. Exceptions: Subsection (C)1 of this section is not applicable to the following:

(a) Opportunities, benefits, and services that are available on the same conditions as for the general public.

(b) Anything for which the officer or employee, or his or her spouse or immediate family member, pays the fair market value.

(c) Any: 1) contribution that is lawfully made under the election code or 2) activities associated with a fundraising event in support of a political organization or candidate.

(d) Educational materials and missions.

(e) Travel expenses for a meeting to discuss business.

(f) A gift from a relative, meaning those people related to the individual as father, mother, son, daughter, brother, sister, uncle, aunt, great aunt, great uncle, first cousin, nephew, niece, husband, wife, grandfather, grandmother, grandson, granddaughter, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, half sister, and including the father, mother, grandfather, or grandmother of the individual's spouse and the individual's fiancé or fiancée.

(g) Anything provided by an individual on the basis of a personal friendship unless the recipient has reason to believe that, under the circumstances, the gift was provided because of the official position or employment of the recipient or his or her spouse or immediate family member and not because of the personal friendship. In determining whether a gift is provided on the basis of personal friendship, the recipient shall consider the circumstances under which the gift was offered, such as: 1) the history of the relationship between the individual giving the gift and the recipient of the gift, including any previous exchange of gifts between those individuals; 2) whether to the actual knowledge of the recipient the individual who gave the gift personally paid for the gift or sought a tax deduction or business reimbursement for the gift; and 3) whether to the actual knowledge of the recipient the individual who gave the gift also at the same time gave the same or similar gifts to other officers or employees, or their spouses or immediate family members.

- (h) Food or refreshments not exceeding seventy five dollars (\$75.00) per person in value on a single calendar day; provided that the food or refreshments are: 1) consumed on the premises from which they were purchased or prepared or 2) catered. For the purposes of this section, "catered" means food or refreshments that are purchased ready to consume which are delivered by any means.
- (i) Food, refreshments, lodging, transportation, and other benefits resulting from outside business or employment activities (or outside activities that are not connected to the official duties of an officer or employee), if the benefits have not been offered or enhanced because of the official position or employment of the officer or employee, and are customarily provided to others in similar circumstances.
- (j) Intragovernmental and intergovernmental gifts. For the purpose of this act, "intragovernmental gift" means any gift given to an officer or employee from another officer or employee, and "intergovernmental gift" means any gift given to an officer or employee by an officer or employee of another governmental entity.
- (k) Bequests, inheritances, and other transfers at death.
- (l) Any item or items from any one prohibited source during any calendar year having a cumulative total value of less than one hundred dollars (\$100.00). Each of the exceptions listed in this section is mutually exclusive and independent of every other.

3. Disposition Of Gifts: An officer or employee, his or her spouse or an immediate family member living with the officer or employee, does not violate this ordinance if the recipient promptly takes reasonable action to return a gift from a prohibited source to its source or gives the gift or an amount equal to its value to an appropriate charity that is exempt from income taxation under section 501(c)(3) of the internal revenue code of 1986, as now or hereafter amended, renumbered, or succeeded.

(D) Ethics Advisor:

1. The city administrator, with the advice and consent of the city council shall designate an ethics advisor for the city of East Moline. The duties of the ethics advisor may be delegated to an officer or employee of the city of East Moline unless the position has been created as an office by the city of East Moline.
2. The ethics advisor shall provide guidance to the officers and employees of the city of East Moline concerning the interpretation of and compliance with the provisions of this ordinance and state ethics laws. The ethics advisor shall perform such other duties as may be delegated by the city council.

(E) Ethics Commission:

1. There is hereby created a commission to be known as the ethics commission of the city of East Moline. The commission shall be comprised of three (3) members appointed by the city administrator with the advice and consent of the city council. No person shall be appointed as a member of the commission who is related, either by blood or by marriage up to the degree of first cousin, to any elected officer of the city of East Moline.

No more than two (2) members of the commission shall belong to the same political party at the time such appointments are made. Party affiliation shall be determined by affidavit of the person appointed.

2. At the first meeting of the commission, the initial appointees shall draw lots to determine their initial terms. Two (2) commissioners shall serve two (2) year terms, and the third commissioner shall serve a one year term. Thereafter, all commissioners shall be appointed to two (2) year terms. Commissioners may be reappointed to serve subsequent terms.

At the first meeting of the commission, the commissioners shall choose a chairperson from their number. Meetings shall be held at the call of the chairperson or any two (2) commissioners. A quorum shall consist of two (2) commissioners, and official action by the commission shall require the affirmative vote of two (2) members.

3. The city administrator, with the advice and consent of the city council, may remove a commissioner in case of incompetency, neglect of duty or malfeasance in office after service on the commissioner by certified mail, return receipt requested, of a copy of the written charges against the commissioner and after providing an opportunity to be heard in person or by counsel upon not less than ten (10) days' notice. Vacancies shall be filled in the same manner as original appointments.

4. The commission shall have the following powers and duties:

- (a) To promulgate procedures and rules governing the performance of its duties and the exercise of its powers.
- (b) Upon receipt of a signed, notarized, written complaint, to investigate, conduct hearings and deliberations, issue recommendations for disciplinary actions, impose fines in accordance with subsection (F)3 of this section and refer violations of subsection (B) or (C) of this section to the appropriate attorney for prosecution. The commission shall, however, act only upon the receipt of a written complaint alleging a violation of this ordinance and not upon its own prerogative.
- (c) To receive information from the public pertaining to its investigations and to require additional information and documents from persons who may have violated the provisions of this ordinance.
- (d) To compel the attendance of witnesses and to compel the production of books and papers pertinent to an investigation. It is the obligation of all officers and employees of the city of East Moline to cooperate with the commission during the course of its investigations. Failure or refusal to cooperate with requests by the commission shall constitute grounds for discipline or discharge.
- (e) The powers and duties of the commission are limited to matters clearly within the purview of this ordinance.

5. (a) Complaints alleging a violation of this ordinance shall be filed with the ethics commission.

- (b) Within three (3) business days after the receipt of a complaint, the commission shall send by certified mail, return receipt requested, a notice to the respondent that a complaint has been filed against him or her and a copy of the complaint. The commission shall send by certified mail, return receipt requested, a confirmation of the receipt of the complaint to the complainant within three (3) business days after receipt by the commission. The notices to the respondent and the complainant shall also advise them of the date, time, and place of the meeting to determine the sufficiency of the complaint and to establish whether probable cause exists to proceed.

(c) Upon not less than forty eight (48) hours' public notice, the commission shall meet to review the sufficiency of the complaint and, if the complaint is deemed sufficient to allege a violation of this ordinance, to determine whether there is probable cause, based on the evidence presented by the complainant, to proceed. The meeting may be closed to the public to the extent authorized by the open meetings act. The commission shall issue notice to the complainant and the respondent of the commission's ruling on the sufficiency of the complaint and, if necessary, on probable cause to proceed within seven (7) business days after receiving the complaint.

If the complaint is deemed sufficient to allege a violation of subsection (C) of this section and there is a determination of probable cause, then the commission's notice to the parties shall include a hearing date scheduled within four (4) weeks after the complaint's receipt. Alternatively, the commission may elect to notify in writing the attorney designated by the corporate authorities to prosecute such actions and request that the complaint be adjudicated judicially. If the complaint is deemed not sufficient to allege a violation or if there is no determination of probable cause, then the commission shall send by certified mail, return receipt requested, a notice to the parties of the decision to dismiss the complaint, and that notice shall be made public.

If the complaint is deemed sufficient to allege a violation of subsection (B) of this section, then the commission shall notify in writing the attorney designated by the corporate authorities to prosecute such actions and shall transmit to the attorney the complaint and all additional documents in the custody of the commission concerning the alleged violation.

(d) On the scheduled date and upon at least forty eight (48) hours' public notice of the meeting, the commission shall conduct a hearing on the complaint and shall allow both parties the opportunity to present testimony and evidence. The hearing may be closed to the public only if authorized by the open meetings act.

(e) Within thirty (30) days after the date the hearing or any recessed hearing is concluded, the commission shall either: 1) dismiss the complaint or 2) issue a recommendation for discipline to the alleged violator and to the city administrator, or impose a fine upon the violator, or both. The particular findings in the case, any recommendation for discipline, and any fine imposed shall be a matter of public information.

(f) If the hearing was closed to the public, the respondent may file a written demand for a public hearing on the complaint within seven (7) business days after the issuance of the recommendation for discipline or imposition of a fine, or both. The filing of the demand shall stay the enforcement of the recommendation or fine. Within fourteen (14) days after receiving the demand, the commission shall conduct a public hearing on the complaint upon at least forty eight (48) hours' public notice of the hearing and allow both parties the opportunity to present testimony and evidence. Within seven (7) days thereafter, the commission shall publicly issue a final recommendation to the alleged violator and to the city administrator or impose a fine upon the violator, or both.

(g) If a complaint is filed during the sixty (60) days preceding the date of any election at which the respondent is a candidate, the commission shall render its decision as required under subsection (E)5(e) of this section within seven (7) days after the complaint is filed, and during the seven (7) days preceding that election, the commission shall render such decision before the date of that election, if possible.

- (h) The commission may fine any person who intentionally violates any provision of subsection (C) of this section in an amount of not less than one thousand one dollars (\$1,001.00) and not more than five thousand dollars (\$5,000.00). The commission may fine any person who knowingly files a frivolous complaint alleging a violation of this ordinance in an amount of not less than one thousand one dollars (\$1,001.00) and not more than five thousand dollars (\$5,000.00). The commission may recommend any appropriate discipline up to and including discharge.
- (i) A complaint alleging the violation of this act must be filed within one year after the alleged violation.

(F) Penalties:

1. A person who intentionally violates any provision of subsection (B) of this section may be punished by a term of incarceration in a penal institution other than a penitentiary for a period of not more than three hundred sixty four (364) days, and may be fined in an amount not to exceed two thousand five hundred dollars (\$2,500.00).
2. A person who intentionally violates any provision of subsection (C) of this section is subject to a fine in an amount of not less than one thousand one dollars (\$1,001.00) and not more than five thousand dollars (\$5,000.00).
3. Any person who intentionally makes a false report alleging a violation of any provision of this ordinance to the local enforcement authorities, the state's attorney or any other law enforcement official may be punished by a term of incarceration in a penal institution other than a penitentiary for a period of not more than three hundred sixty four (364) days, and may be fined in an amount not to exceed two thousand five hundred dollars (\$2,500.00).
4. A violation of subsection (B) of this section shall be prosecuted as a criminal offense by an attorney for the city of East Moline by filing in the circuit court an information, or sworn complaint, charging such offense. The prosecution shall be under and conform to the rules of criminal procedure. Conviction shall require the establishment of the guilt of the defendant beyond a reasonable doubt.

A violation of subsection (C) of this section may be prosecuted as a quasi-criminal offense by an attorney for the city of East Moline, or, if an ethics commission has been created, by the commission through the designated administrative procedure.

5. In addition to any other penalty that may be applicable, whether criminal or civil, an officer or employee who intentionally violates any provision of subsection (B) or (C) of this section is subject to discipline or discharge. (Ord. 04-18, 5-3-2004)

Footnotes - Click any footnote link to go back to its reference.

[Footnote 1:](#) 10 ILCS 5/1-3.

[Footnote 2:](#) 5 ILCS 315/3.

[Footnote 3:](#) 10 ILCS 5/9-1.4.

[Footnote 4:](#) 10 ILCS 5/9-3.

January 5th, 2010

City of Vernon Hills, IL

DIVISION 14. ETHICS COMMISSION

Subdivision 1. General

Sec. 2-601. Definitions.

For purposes of this division, the following terms shall be given these definitions:

Campaign for elective office means any activity in furtherance of an effort to influence the selection, nomination, election, or appointment of any individual to any federal, state, or local public office or office in a political organization, or the selection, nomination, or election of presidential or vice-presidential electors, but does not include activities (i) relating to the support or opposition of any executive, legislative, or administrative action, (ii) relating to collective bargaining, or (iii) that are otherwise in furtherance of the person's official duties.

Candidate means a person who has filed nominating papers or petitions for nomination or election to an elected office, or who has been appointed to fill a vacancy in nomination, and who remains eligible for placement on the ballot at a regular election, as defined in section 1-3 of the Election Code (10 ILCS 5/1-3).

Collective bargaining has the same meaning as that term is defined in section 3 of the Illinois Public Labor Relations Act (5 ILCS 315/3).

Compensated time means, with respect to an employee, any time worked by or credited to the employee that counts toward any minimum work-time requirement imposed as a condition of his or her employment, but for purposes of this division, does not include any designated holidays, vacation periods, personal time, compensatory time off or any period when the employee is on a leave of absence. With respect to officers or employees whose hours are not fixed, compensated time includes any period of time when the officer is on premises under the control of the employer and any other time when the officer or employee is executing his or her official duties, regardless of location.

Compensatory time off means authorized time off earned by or awarded to an employee to compensate in whole or in part for time worked in excess of the minimum work time required of that employee as a condition of his or her employment.

Contribution has the same meaning as that term is defined in section 9-1.4 of the Election Code (10 ILCS 5/9-1.4).

Employee means a person employed by the village, whether on a full-time or part-time basis or pursuant to a contract, whose duties are subject to the direction and control of an employer with regard to the material details of how the work is to be performed, but does not include an independent contractor.

Employer means the Village of Vernon Hills.

Gift means any gratuity, discount, entertainment, hospitality, loan, forbearance, or other tangible or intangible item having monetary value including, but not limited to, cash, food and drink, and honoraria for speaking engagements related to or attributable to government employment or the official position of an officer or employee.

Leave of absence means any period during which an employee does not receive (i) compensation for employment, (ii) service credit towards pension benefits, and (iii) health insurance benefits paid for by the employer.

Officer means a person who holds, by election or appointment, an office created by statute or ordinance, regardless of whether the officer is compensated for service in his or her official capacity.

Political activity means any activity in support of or in connection with any campaign for elective office or any political organization, but does not include activities (i) relating to the support or opposition of any executive, legislative, or administrative action, (ii) relating to collective bargaining, or (iii) that are otherwise in furtherance of the person's official duties.

Political organization means a party, committee, association, fund, or other organization (whether or not incorporated) that is required to file a statement of organization with the state board of elections or a county clerk under section 9-3 of the Election Code (10 ILCS 5/9-3), but only with regard to those activities that require filing with the state board of elections or a county clerk.

Prohibited political activity means:

- (1) Preparing for, organizing, or participating in any political meeting, political rally, political demonstration, or other political event.
- (2) Soliciting contributions, including, but not limited to, the purchase of, selling, distributing, or receiving payment for tickets for any political fundraiser, political meeting, or other political event.
- (3) Soliciting, planning the solicitation of, or preparing any document or report regarding anything of value intended as a campaign contribution.
- (4) Planning, conducting, or participating in a public opinion poll in connection with a campaign for elective office or on behalf of a political organization for political purposes or for or against any referendum question.
- (5) Surveying or gathering information from potential or actual voters in an election to determine probable vote outcome in connection with a campaign for elective office or on behalf of a political organization for political purposes or for or against any referendum question.
- (6) Assisting at the polls on election day on behalf of any political organization or candidate for elective office or for or against any referendum question.
- (7) Soliciting votes on behalf of a candidate for elective office or a political organization or for or against any referendum question or helping in an effort to get voters to the polls.
- (8) Initiating for circulation, preparing, circulating, reviewing, or filing any petition on behalf of a candidate for elective office or for or against any referendum question.
- (9) Making contributions on behalf of any candidate for elective office in that capacity or in connection with a campaign for elective office.
- (10) Preparing or reviewing responses to candidate questionnaires.
- (11) Distributing, preparing for distribution, or mailing campaign literature, campaign signs, or other campaign material on behalf of any candidate for elective office or for or against any referendum question.
- (12) Campaigning for any elective office or for or against any referendum question.
- (13) Managing or working on a campaign for elective office or for or against any referendum question.
- (14) Serving as a delegate, alternate, or proxy to a political party convention.
- (15) Participating in any recount or challenge to the outcome of any election.

Prohibited source means any person or entity who:

- (1) Is seeking official action (i) by an officer or (ii) by an employee, or by the officer or another employee directing that employee;
- (2) Does business or seeks to do business (i) with the officer or (ii) with an employee, or with the officer or another employee directing that employee;
- (3) Conducts activities regulated (i) by the officer or (ii) by an employee, or by the officer or another employee directing that employee; or
- (4) Has interests that may be substantially affected by the performance or non-performance of the official duties of the officer or employee.

Village means the Village of Vernon Hills, an Illinois municipal corporation.

(Ord. No. 2005-76, § XXXVI, 12-20-05)

Secs. 2-602--2-614. Reserved.

Subdivision 2. Prohibited Activities

Sec. 2-615. Prohibited political activities.

(a) No officer or employee shall intentionally perform any prohibited political activity during any compensated time, as defined herein. No officer or employee shall intentionally use any property or resources of the village in connection with any prohibited political activity.

(b) At no time shall any officer or employee intentionally require any other officer or employee to perform any prohibited political activity (i) as part of that officer or employee's duties, (ii) as a condition of employment, or (iii) during any compensated time off (such as holidays, vacation or personal time off).

(c) No officer or employee shall be required at any time to participate in any prohibited political activity in consideration for that officer or employee being awarded additional compensation or any benefit, whether in the form of a salary adjustment, bonus, compensatory time off, continued employment or otherwise, nor shall any officer or employee be awarded additional compensation or any benefit in consideration for his or her participation in any prohibited political activity.

(d) Nothing in this section prohibits activities that are permissible for an officer or employee to engage in as part of his or her official duties, or activities that are undertaken by an officer or employee on a voluntary basis which are not prohibited by this division.

(e) No person either (i) in a position that is subject to recognized merit principles of public employment or (ii) in a position the salary for which is paid in whole or in part by federal funds and that is subject to the federal standards for a merit system of personnel administration applicable to grant-in-aid [grant-in-aid] programs, shall be denied or deprived of employment or tenure solely because he or she is a member or an officer of a political committee, of a political party, or of a political organization or club.

(Ord. No. 2005-76, § XXXVII, 12-20-05)

Sec. 2-616. Gift ban.

Except as permitted by this section, no officer or employee, and no spouse of or immediate family member living with any officer or employee (collectively referred to herein as recipients), shall intentionally solicit or accept any gift from any prohibited source, as defined herein, or which is otherwise prohibited by law or ordinance. No prohibited source shall intentionally offer or make a gift that violates this section.

(Ord. No. 2005-76, § XXXVIII, 12-20-05)

Sec. 2-617. Exceptions.

Section 2-616 is not applicable to the following:

(1) Opportunities, benefits, and services that are available on the same conditions as for the general public.

(2) Anything for which the officer or employee, or his or her spouse or immediate family member, pays the fair market value.

(3) Any (i) contribution that is lawfully made under the election code or (ii) activities associated with a fundraising event in support of a political organization or candidate.

(4) Educational materials and missions.

(5) Travel expenses for a meeting to discuss business.

(6) A gift from a relative, meaning those people related to the individual as father, mother, son, daughter, brother, sister, uncle, aunt, great aunt, great uncle, first cousin, nephew, niece, husband, wife, grandfather, grandmother, grandson, granddaughter, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, half sister, and including the father, mother, grandfather, or grandmother of the individual's spouse and the individual's fiance or fiancee.

(7) Anything provided by an individual on the basis of a personal friendship unless the recipient has reason to believe that, under the circumstances, the gift was provided because of the official position or employment of the recipient or his or her spouse or immediate family member and not because of the personal friendship. In determining whether a gift is provided on the basis of personal friendship, the recipient shall consider the circumstances under which the gift was offered, such as: (i) the history of the relationship between the individual giving the gift and the recipient of the gift, including any previous exchange of gifts between those

individuals; (ii) whether to the actual knowledge of the recipient the individual who gave the gift personally paid for the gift or sought a tax deduction or business reimbursement for the gift; and (iii) whether to the actual knowledge of the recipient the individual who gave the gift also at the same time gave the same or similar gifts to other officers or employees, or their spouses or immediate family members.

(8) Food or refreshments not exceeding \$75.00 per person in value on a single calendar day; provided that the food or refreshments are (i) consumed on the premises from which they were purchased or prepared or (ii) catered. For the purposes of this section, catered means food or refreshments that are purchased ready to consume which are delivered by any means.

(9) Food, refreshments, lodging, transportation, and other benefits resulting from outside business or employment activities (or outside activities that are not connected to the official duties of an officer or employee), if the benefits have not been offered or enhanced because of the official position or employment of the officer or employee, and are customarily provided to others in similar circumstances.

(10) Intragovernmental and intergovernmental gifts. For the purpose of this division, intragovernmental gift means any gift given to an officer or employee from another officer or employee, and intergovernmental gift means any gift given to an officer or employee by an officer or employee of another governmental entity.

(11) Bequests, inheritances, and other transfers at death.

(12) Any item or items from any one prohibited source during any calendar year having a cumulative total value of less than \$100.00.

Each of the exceptions listed in this section is mutually exclusive and independent of every other.

(Ord. No. 2005-76, § XXXIX, 12-20-05)

Sec. 2-618. Disposition of gifts.

An officer or employee, his or her spouse or an immediate family member living with the officer or employee, does not violate this subdivision if the recipient promptly takes reasonable action to return a gift from a prohibited source to its source or gives the gift or an amount equal to its value to an appropriate charity that is exempt from income taxation under section 501(c)(3) of the Internal Revenue Code of 1986, as now or hereafter amended, renumbered, or succeeded.

(Ord. No. 2005-76, § XL, 12-20-05)

Secs. 2-619--2-629. Reserved.

Subdivision 3. Ethics commission

Sec. 2-630. Ethics commission--Created.

There is hereby created a commission to be known as the ethics commission of the village (commission). The commission shall not be a standing commission and shall only be constituted when formal complaint requiring a hearing pursuant to the ordinance is required. When required, the commission shall be comprised of the village president, the village clerk, and the senior village trustee. If any member of the commission is the subject of a complaint filed under this division, for that complaint only, the next senior village trustee shall serve on the commission.

At the first meeting of the commission, the commissioners shall choose a chairman from their number. Meetings shall be held at the call of the chairman or any two commissioners. A quorum shall consist of two commissioners, and official action by the commission shall require the affirmative vote of two members.

(Ord. No. 2005-76, § XLI, 12-20-05)

Sec. 2-631. Same--Removal of commissioners.

The village president, with the advice and consent of the village board, may remove a commissioner in case of incompetence, neglect of duty or malfeasance in office after service on the commissioner by certified mail, return receipt requested, of a copy of the written charges against the commissioner and after providing an opportunity to be heard in person or by counsel upon not less than ten days' notice. Any vacancy shall be

filled by appointment of the next most senior village trustee. If in filling any vacancy it is determined that there is more than one trustee with the same level of highest seniority, then the commission chairman shall decide who is then to be appointed.

(Ord. No. 2005-76, § XLII, 12-20-05)

Sec. 2-632. Same--Powers and duties.

The commission shall have the following powers and duties:

- (1) To meet if necessary to promulgate procedures and rules governing the performance of its duties and the exercise of its powers.
- (2) Upon receipt of a signed, notarized, written complaint, to investigate, conduct hearings and deliberations, issue recommendations for disciplinary actions, impose fines in accordance with subsection 2-645(c) and refer violations of subdivision 2 to the appropriate attorney for prosecution. The commission shall, however, act only upon the receipt of a written complaint alleging a violation of this division and not upon its own prerogative.
- (3) To receive information from the public pertaining to its investigations and to require additional information and documents from persons who may have violated the provisions of this division.
- (4) To compel the attendance of witnesses by subpoena and to compel the production of books and papers pertinent to an investigation. It is the obligation of all officers and employees of the village to cooperate with the commission during the course of its investigations. Failure or refusal to cooperate with requests by the commission shall constitute grounds for discipline or discharge.
- (5) The powers and duties of the commission are limited to matters clearly within the purview of this division.

(Ord. No. 2005-76, § XLIII, 12-20-05)

Sec. 2-633. Same--Complaints.

Complaints alleging a violation of this division shall be filed with the village clerk. Upon receipt of a complaint, the clerk shall:

- (a) Call the ethics commission to order for purposes solely of receiving the complaint.
- (b) Within three business days after the receipt of a complaint, the clerk shall send by certified mail, return receipt requested, a notice to the respondent that a complaint has been filed against him or her and a copy of the complaint. The clerk shall send by certified mail, return receipt requested, a confirmation of the receipt of the complaint to the complainant within three business days after receipt by the commission. The notices to the respondent and the complainant shall also advise them of the date, time, and place of the meeting to determine the sufficiency of the complaint and to establish whether probable cause exists to proceed.
- (c) Upon not less than 48 hours' public notice, the commission shall meet to review the sufficiency of the complaint and, if the complaint is deemed sufficient to allege a violation of this division, to determine whether there is probable cause, based on the evidence presented by the complainant, to proceed. The meeting may be closed to the public to the extent authorized by the Open Meetings Act. The commission shall issue notice to the complainant and the respondent of the commission's ruling on the sufficiency of the complaint and, if necessary, on probable cause to proceed within seven business days after receiving the complaint.

If the complaint is deemed sufficient to allege a violation of article ten of this division [the provisions concerning the gift ban, sections 2-615 through 2-618] and there is a determination of probable cause, then the commission's notice to the parties shall include a hearing date scheduled within four weeks after the complaint's receipt. Alternatively, the commission may elect to notify in writing the attorney designated by the corporate authorities to prosecute such actions and request that the complaint be adjudicated judicially. If the complaint is deemed not sufficient to allege a violation or if there is no determination of probable cause, then the commission shall send by certified mail, return receipt requested, a notice to the parties of the decision to dismiss the complaint, and that notice shall be made public.

If the complaint is deemed sufficient to allege a violation of this subdivision, then the commission shall notify in writing the attorney designated by the corporate authorities to prosecute such actions and shall transmit to the attorney the complaint and all additional documents in the custody of the commission concerning the alleged violation.

(d) On the scheduled date and upon at least 48 hours' public notice of the meeting, the commission shall conduct a hearing on the complaint and shall allow both parties the opportunity to present testimony and evidence. The hearing may be closed to the public only if authorized by the Open Meetings Act.

(e) Within 30 days after the date the hearing or any recessed hearing is concluded, the commission shall either (i) dismiss the complaint or (ii) issue a recommendation for discipline of the alleged violator and to the village president, village board, and village manager, and in the instance where the village manager is the subject of the complaint, then such recommendation to the village president and the assistant village manager, or impose a fine upon the violator, or both. The particular findings in the case, any recommendation for discipline, and any fine imposed shall be a matter of public information.

(f) If the hearing was closed to the public, the respondent may file a written demand for a public hearing on the complaint within seven business days after the issuance of the recommendation for discipline or imposition of a fine, or both. The filing of the demand shall stay the enforcement of the recommendation or fine. Within 14 days after receiving the demand, the commission shall conduct a public hearing on the complaint upon at least 48 hours' public notice of the hearing and allow both parties the opportunity to present testimony and evidence. Within seven days thereafter, the commission shall publicly issue a final recommendation to the alleged violator and to the village president, village board, and village manager or impose a fine upon the violator, or both.

(g) If a complaint is filed during the 60 days preceding the date of any election at which the respondent is a candidate, the commission shall render its decision as required under subsection (e) within seven days after the complaint is filed, and during the seven days preceding that election, the commission shall render such decision before the date of that election, if possible.

(h) The commission may fine any person who intentionally violates any provision of subdivision 2 provisions dealing with gift bans in an amount of not less than \$1,001.00 and not more than \$5,000.00. The commission may fine any person who knowingly files a frivolous complaint alleging a violation of this division in an amount of not less than \$1,001.00 and not more than \$5,000.00. The commission may recommend any appropriate discipline up to and including discharge.

(i) A complaint alleging the violation of this Act must be filed within one year after the alleged violation.

(Ord. No. 2005-76, § XLIV, 12-20-05)

Secs. 2-634--2-644. Reserved.

Subdivision 4. Penalties

Sec. 2-645. Penalties.

(a) A person who intentionally violates any provision of subdivision 2 may be punished by a term of incarceration in a penal institution other than a penitentiary for a period of not more than 364 days, and may be fined in an amount not to exceed \$2,500.00.

(b) A person who intentionally violates any provision of article 10 of this division [the provisions dealing with the gift bans, sections 2-615 through 2-618] is subject to a fine in an amount of not less than \$1,001.00 and not more than \$5,000.00.

(c) Any person who intentionally makes a false report alleging a violation of any provision of this division to the local enforcement authorities, the state's attorney or any other law enforcement official may be punished by a term of incarceration in a penal institution other than a penitentiary for a period of not more than 364 days, and may be fined in an amount not to exceed \$2,500.00.

(d) A violation of subdivision 2 shall be prosecuted as a criminal offense by the village attorney by filing in the circuit court an information, or sworn complaint, charging such offense. The prosecution shall be under and conform to the rules of criminal procedure. Conviction shall require the establishment of the guilt of the defendant beyond a reasonable doubt.

A violation of article 10 of this division [the provisions dealing with the gift ban] may be prosecuted as a quasicriminal offense by the village attorney, or by the ethics commission through the designated administrative procedure.

(e) In addition to any other penalty that may be applicable, whether criminal or civil, an officer or employee who intentionally violates any provision of subdivision 2 or article 10 [the provisions dealing with the gift ban] of this division is subject to discipline or discharge.

(Ord. No. 2005-76, § XLV, 12-20-05)

Sec. 2-646--2-659. Reserved.

Subdivision 5. Conflicts of Interest

Sec. 2-660. Conflicts of interest.

This section specifically incorporates state law statutes concerning conflict of interest including 50 ILCS 105/3 and 65 ILCS 5/3.1-55-10, as amended. The following provisions shall also be complied with:

(1) Officials and employees shall disclose to the governing body any personal relationship in any instance where there could be the appearance of a conflict of interest.

(2) No official or employee shall make or participate in the making of any governmental decision with respect to any matter in which he has any economic interest distinguishable from that of the general public.

(3) Any member of the village board who has any economic interest distinguishable from that of the general public or all trustees in any matter pending before the village board or any board committee shall publicly disclose the nature and extent of such interest on the records of proceedings of the village board and shall abstain from voting on the matter, but shall be counted present for purposes of a quorum.

The obligation to report a potential conflict of interest under this section arises as soon as the member of the village board is or should be aware of such potential conflict.

(Ord. No. 2005-76, § XLVI, 12-20-05)

Secs. 2-661--2-674. Reserved.

Subdivision 6. Miscellaneous Provisions

Sec. 2-675. Use or disclosure of confidential information.

No current or former official or employee shall disclose, or use to further their personal interest, any confidential information acquired in the course of their official duties, except in the performance of their official duties, or as may be required by law. For purposes of this section, confidential information means any information that may not be obtained pursuant to the Illinois Freedom of Information Act, as amended.

(Ord. No. 2005-76, § XLVII, 12-20-05)

Sec. 2-676. Impartiality.

Each official and employee shall perform his duties with impartiality and without prejudice, bias or favor for the benefit of all citizens of the village. No official or employee shall grant or make available to any citizen any consideration, treatment, advantage or favor beyond that which is available to every other citizen.

(Ord. No. 2005-76, § XLVIII, 12-20-05)

Sec. 2-677. Employment of relatives.

(1) No official or employee shall employ or advocate for employment any person within the village agency in which the official or employee serves or over which he exercises authority, supervision, or control (i) who is a relative of said official or employee, or (ii) in exchange for or in consideration of the employment of the official's or employee's relatives by any other official or employee.

(2) No official or employee shall exercise contract management authority or direct supervision where any relative of the official or employee is employed by or has contracts with the village contractor over which the village official or employee has or exercises contract management authority or direct supervision.

(3) No official or employee shall use or permit the use of his position to directly assist any relative in securing employment or contracts with village contractors over whom the official or employee exercises contract management authority or direct supervision. This prohibition includes such time within six months prior to and six months subsequent to the period of the village contract.
(Ord. No. 2005-76, § XLIX, 12-20-05)

Sec. 2-678. Selection of consultants and contractors.

All village consultants and contractors shall be selected solely on merit pursuant to an open competitive process, unless otherwise permitted by law or ordinance. No village official or employee may recommend any consultant or contractor.
(Ord. No. 2005-76, § L, 12-20-05)

Sec. 2-679. Political contributions.

No official or employee shall compel, coerce, or intimidate any village official or employee to make, refrain from making or solicit any political contribution. Nothing in this section shall be construed to prevent any official or employee from voluntarily making or soliciting an otherwise permissible contribution or from receiving an otherwise permissible voluntarily contribution.
(Ord. No. 2005-76, § LI, 12-20-05)

Sec. 2-680. Endorsements.

No official or employee shall endorse commercial products by allowing the use of their photograph, endorsement, or quotation in paid advertisements in their official capacity, unless the endorsement is for a public purpose, directed by the governing body, and the member does not receive compensation.
(Ord. No. 2005-76, § LII, 12-20-05)

Sec. 2-681. Use of public property.

No official or employee shall engage in or permit the unauthorized use of village owned vehicles, equipment, materials, or property.
(Ord. No. 2005-76, § LIII, 12-20-05)

Sec. 2-682. Contract inducements.

No payment, gratuity or offer of employment shall be made in connection with any village contract, by or on behalf of a subcontractor to the general contractor or higher-tier subcontractor or any person associated therewith, as an inducement for the award of a subcontract or order. This prohibition shall be set forth in every village contract and solicitation.
(Ord. No. 2005-76, § LIV, 12-20-05)